#### STATE OF ILLINOIS

# DEPARTMENT OF FINANCIAL AND PROFESSIONAL REGULATION DIVISION OF BANKING

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In the Matter of		)	CONSENT	ORDER
		)		
FAYETTE COUNTY BANK		)	2014-DB-	-22
ST. ELMO, ILLINOIS		)		
		)		
(STATE CHARTERED		)		
INSURED MEMBER BA	NK)	)		
	•	)		

Fayette County Bank, St. Elmo, Illinois ("Bank"), having been advised of its right to a NOTICE OF CHARGES AND OF HEARING detailing the unsafe or unsound banking practices alleged to have been committed by the Bank, and of its right to a hearing on the charges under 38 Ill. Adm. Code Section 392 et seq., regarding hearings before the Illinois Department of Financial and Professional Regulation, Division of Banking ("Division"), and having waived those rights, entered into a STIPULATION TO THE ISSUANCE OF A CONSENT ORDER ("STIPULATION") with the Division, dated September 11, 2014, whereby, solely for the purpose of this proceeding and without admitting or denying any charges of unsafe or unsound banking practices relating to asset quality, management or earnings, the Bank consented to the issuance of a CONSENT ORDER ("ORDER") by the Division.

The Division considered the matter and determined to accept the STIPULATION.

Having also determined that the requirements for the issuance of an order under section 48(6) of the Illinois Banking Act, 205 ILCS 5/48(6), have been satisfied, the Division hereby issues this ORDER that the Bank, and its successors and assigns, take affirmative action as follows:

## MANAGEMENT

- 1. (a) Within 45 days from the effective date of this ORDER, the Bank shall have and retain qualified management. At a minimum, such management shall include: (i) a new chief executive officer with proven ability in managing a bank of comparable size and experience in upgrading a low quality loan portfolio; (ii) a new senior lending officer with an appropriate level of lending, collection, and loan supervision experience for the type and quality of the Bank's loan portfolio. Such persons shall be provided the necessary written authority to implement the provisions of this ORDER. The qualifications of management shall be assessed on its ability to:
  - (i) Comply with the requirements of this ORDER;
  - (ii) Operate the Bank in a safe and sound
     manner;

- (iii) Comply with applicable laws, rules, and
   regulations, Federal Financial
   Institutions Examination Council
   ("FFIEC") policy statements, and the
   Bank's approved policies and procedures;
  and
- (iv) Restore all aspects of the Bank to a safe and sound condition, including capital adequacy, asset quality, management effectiveness, earnings, liquidity, and sensitivity to interest rate risk.
- (b) During the life of this ORDER, prior to the addition of any individual to the board of directors or the employment of any individual as a senior executive officer, the Bank shall request and obtain the Division's written approval. For purposes of this ORDER, "senior executive officer" is defined as in section 303.101 of the Code of Federal Regulations (the "Code"), 12 CFR § 303.101.

# BOARD PARTICIPATION

2. (a) As of the effective date of this ORDER, the board of directors shall increase its participation in the affairs of the Bank, assuming full responsibility for the approval of sound policies and objectives and for the supervision of all of the Bank's activities, consistent with the role and expertise

commonly expected for directors of banks of comparable size. This participation shall include meetings to be held no less frequently than monthly at which, at a minimum, the following areas shall be reviewed or approved: reports of income and expenses; new, overdue, renewal, insider, charged off, and recovered loans; investment activity; adoption or modification of operating policies; individual committee reports; audit reports; and compliance with this ORDER. Board minutes shall document these reviews and approvals, including the names of any dissenting directors.

(b) Within 30 days from the effective date of this ORDER, the Bank's board of directors shall have in place a program that will provide for monitoring of the Bank's compliance with this ORDER.

# CAPITAL

3. (a) Within 45 days from the effective date of this ORDER, the Bank shall have and maintain its level of Tier 1 capital as a percentage of its total assets ("Tier 1 Capital Ratio") at a minimum of 9.0 percent and its level of qualifying total capital as a percentage of risk-weighted assets ("Total Risk Based Capital Ratio") at a minimum of 12.0 percent. For purposes of this ORDER, Tier 1 capital, qualifying total capital, total assets, and risk-weighted assets shall be

calculated in accordance with Part 325 of the Code ("Part 325"), 12 C.F.R. Part 325.

- (b) Within 30 days from the effective date of this ORDER, the Bank shall submit a written capital plan for review and comment to the Division detailing how the Bank intends to achieve and maintain a Tier 1 Capital Ratio of at least 9.0 percent and Total Risk Based Capital ratio of at least 12.0 percent.
  - (c) At a minimum, the Capital Plan shall include:
    - (i) specific plans to achieve the capital levels required under the plan and this ORDER;
    - (ii) projections for asset growth and capital
       requirements based upon a detailed analysis
       of the Bank's current and projected assets,
       liabilities, earnings, fixed assets, and
       off-balance sheet activities, each of which
       shall be consistent with the Bank's
       strategic business plan, as amended and
       required in this ORDER;
    - (iii) the primary source(s) from which the Bank
      will strengthen its capital to meet the
      Bank's needs; and
    - (iv) contingency plans that identify alternative sources of capital should the primary

source(s) above not be available, including but not limited to a sale, merger, or self-liquidation of the Bank.

- (d) The level of Tier 1 capital to be maintained during the life of this ORDER pursuant to this paragraph shall be in addition to a fully-funded allowance for loan and lease losses, the adequacy of which shall be satisfactory to the Division as determined at subsequent examinations.
- (e) Any increase in Tier 1 Capital may be accomplished by the following:
  - (i) The sale of common stock and noncumulative perpetual preferred stock constituting Tier 1 Capital under Part 325;
  - (ii) The elimination of all or part of the assets classified "Loss" in the Federal Reserve Bank of St. Louis ("FRB") Report of Examination dated March 24, 2014 ("ROE", without loss or liability to the Bank, provided any such collection on a partially charged-off asset shall first be applied to that portion of the asset which was not charged off pursuant to this ORDER;

- (iv) The direct contribution of cash by the directors and/or the shareholders of the Bank;
- (v) Any other means acceptable to the Division;
  or
- (vi) Any combination of the above means.
- (f) Within 30 days of receipt of any comments from the Division with respect to the Bank's proposed Capital Plan, and after consideration of all such comments, the Bank shall approve the revised Capital Plan, which approval shall be recorded in the minutes of the meeting of the board of directors. Thereafter, the Bank shall implement and fully comply with the Capital Plan. The board will review the Bank's Capital Plan monthly and update the Capital Plan as needed. All updates to the Capital Plan shall be submitted to the Division.
- required by this paragraph is to be accomplished by the sale of new securities, the board of directors of the Bank shall adopt and implement a plan for the sale of such additional securities, including the voting of any shares owned or proxies held by or controlled by them in favor of said plan. Should the implementation of the plan involve public distribution of Bank securities, including a distribution limited only to the Bank's existing shareholders, the Bank shall prepare detailed offering

materials fully describing the securities being offered, including an accurate description of the financial condition of the Bank and the circumstances giving rise to the offering, and other material disclosures necessary to comply with State and Federal securities laws. Prior to the implementation of the plan and, in any event, not less than 20 days prior to the dissemination of such materials, the materials used in the sale of the securities shall be submitted to the Division. Any changes requested to be made in the materials by the Division shall be made prior to their dissemination.

- (h) In complying with the provisions of this paragraph, the Bank shall provide to any subscriber and/or purchaser of Bank securities written notice of any planned or existing development or other changes which are materially different from the information reflected in any offering materials used in connection with the sale of Bank securities. The written notice required by this paragraph shall be furnished within 10 calendar days of the date any material development or change was planned or occurred, whichever is earlier, and shall be furnished to every purchaser or subscriber of the Bank's securities.
- (i) The capital ratios required by this paragraph shall not negate the responsibility of the Bank and its board of directors for maintaining throughout the year an adequate level

of capital protection for the kind, quality and degree of market depreciation of assets held by the Bank.

#### DIVIDEND RESTRICTION

4. As of the effective date of this ORDER, the Bank shall not declare or pay any dividend without the prior written consent of the Division.

## REMOVAL OF LENDING AUTHORITY

5. As of the effective date of this ORDER, the board of directors shall take such action to remove all individual Bank employees' lending authority. Thereafter, the Bank shall obtain the Division's prior written approval before granting individual lending authority to any of its existing or prospective lending staff. For purposes of this paragraph, lending authority shall be defined to include, but not be limited to, authority to make, renew, negotiate terms and conditions, or release, substitute or accept collateral for any loan, overdraft or other extension of credit, either individually, or in such person's capacity with the Bank.

The terms of this paragraph shall not limit any individual employee of the Bank, current or future, from issuing any loan the Bank is legally obligated to make as of the date of this ORDER.

## PROHIBITION OF ADDITIONAL LOANS TO CLASSIFIED BORROWERS

- 6. (a) As of the effective date of this ORDER, the Bank shall not extend, directly or indirectly, any additional credit to, or for the benefit of, any borrower who is already obligated in any manner to the Bank on any extensions of credit (including any portion thereof) that has been charged off the books of the Bank or classified "Loss" in the ROE, or at any subsequent Division or FRB examination or visitation, so long as such credit remains uncollected.
- (b) As of the effective date of this ORDER, the Bank shall not extend, directly or indirectly, any additional credit to, or for the benefit of, any borrower whose loan or other credit has been classified "Substandard", "Doubtful", or is listed for Special Mention in the ROE or subsequent Division or FRB examination or visitation, and is uncollected unless the Bank's board of directors has adopted, prior to such extension of credit, a detailed written statement giving the reasons why such extension of credit is in the best interest of the Bank. A copy of the statement shall be signed by each director, and incorporated in the minutes of the applicable board of directors' meeting. A copy of the statement shall be placed in the appropriate loan file.

## SPECIAL MENTION

7. Within <u>60</u> days from the effective date of this ORDER, the Bank shall correct all deficiencies in the loans listed for "Special Mention" in the ROE, or any subsequent examination or visitation conducted by the Division or FRB.

# REDUCTION OF DELINQUENCIES AND CLASSIFIED ASSETS

- 8. (a) Within 30 days from the effective date of this ORDER, the Bank shall adopt, implement, and adhere to, a written plan to reduce the Bank's risk position in each asset in excess of \$150,000 which is more than 90 days delinquent or adversely classified in the ROE. The plan shall include, but not be limited to, provisions which:
  - (i) Prohibit an extension of credit for the payment of interest, unless the Board provides, in writing, a detailed explanation of why the extension is in the best interest of the Bank;
  - (ii) Provide for review of the current
     financial condition of each delinquent or
     classified borrower, including a review
     of borrower cash flow and collateral
     value, source of repayment, repayment
     ability and alternative repayment
     sources;

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- (iii) Evaluate the available collateral,
   including possible actions to improve the
   collateral position;
- (iv) Establish dollar levels to which the Bank shall reduce delinquencies and classified assets within 6 and 12 months from the effective date of this ORDER; and
- (v) Provide for the submission of monthly written progress reports to the Bank's board of directors for review and notation in minutes of the meetings of the board of directors.
- (b) As used in this paragraph, "reduce" means to: (1) collect; (2) charge off; (3) sell; or (4) improve the quality of such assets so as to warrant removal of any adverse classification by the Division or the FRB.
- (c) A copy of the plan required by this paragraph shall be submitted to the Division.
- (d) While this ORDER remains in effect, the plan shall be revised to include assets which become more than 90 days delinquent after the effective date of this ORDER or are adversely classified at any subsequent Division or FRB examination or visitation.

## ALLOWANCE FOR LOAN AND LEASE LOSSES ("ALLL")

- 9. (a) After the effective date of this ORDER, and prior to the submission of all Reports of Condition and Income required by law, the board of directors of the Bank shall review the adequacy of the Bank's ALLL, provide for an adequate ALLL, and accurately report the same. The minutes of the board meeting at which such review is undertaken shall indicate the findings of the review, the amount of increase in the ALLL recommended, if any, and the basis for determination of the amount of ALLL provided. In making these determinations, the board of directors shall consider the FFIEC Instructions for the Reports of Condition and Income and any analysis of the Bank's ALLL provided by the Division or FRB.
- (b) ALLL entries required by this paragraph shall be made prior to any capital determinations required by this ORDER.

## TECHNICAL EXCEPTIONS

10. Within 60 days from the effective date of this ORDER, the Bank shall correct the technical exceptions listed in the ROE, or in any subsequent Division or FRB examination or visitation.

#### LOAN COMMITTEE

11. Within 30 days of the effective date of this ORDER, the Bank shall appoint a loan committee which shall meet, at a

minimum, on a monthly basis. The loan committee shall, at a minimum, perform the following functions:

- (a) Evaluate, grant, and/or approve loans in accordance with the Bank's loan policy as amended to comply with this ORDER. The loan committee shall provide a thorough written explanation of any deviations from the loan policy, which statement shall address how said exceptions are in the Bank's best interest and which shall be reflected in the minutes of the corresponding committee meeting.
- (b) Review and monitor the status of repayment and collection of overdue and maturing loans, as well as all other loans that were classified "Substandard" or "DOUBTFUL" in the ROE, or at any subsequent Division or FRB examination or visitation.
- (c) Review and give prior written approval for all advances, renewals, or extensions of credit to any borrower or the borrower's related interests. For purposes of this ORDER the term "related interest" is defined pursuant to section 215.2(n) of the Code, 12 C.F.R. § 215.2(n).
- (d) Maintain written minutes of the committee meetings which include a record of the review and status of the aforementioned loans, including the names of any dissenting committee members.

## LOAN POLICY

- 12. (a) Within <u>60</u> days from the effective date of this ORDER, and annually thereafter, the board of directors of the Bank shall review the Bank's loan policy and procedures for adequacy and, based upon this review, shall make all appropriate revisions to the policy necessary to strengthen lending procedures and abate additional loan deterioration. The revised written loan policy and any subsequent modifications shall be submitted to the Division for review and comment upon their completion.
- (b) The initial revisions to the Bank's loan policy required by this paragraph, at a minimum, shall include provisions:
  - (i) Establishing review and monitoring procedures for compliance with the FRB's regulation on appraisals, Regulation Y Subpart G Appraisal Standards for Federally Regulated

    Transactions, Section 225.63-Appraisals Required;
  - (ii) Establishing review and monitoring procedures to ensure that all lending personnel are adhering to established lending procedures and that the directorate is receiving timely and fully documented reports on loan activity,

- including any deviations from established
  policy;
- (iii) Requiring that all extensions of credit

  originated or renewed by the Bank be supported

  by current credit information and collateral

  documentation, including lien searches and the

  perfection of security interests; have a

  clearly defined and stated purpose; and have a

  predetermined and realistic repayment source

  and schedule. Credit information and

  collateral documentation shall include current

  financial information, profit and loss

  statements or copies of tax returns, and cash

  flow projections, and shall be maintained

  throughout the term of the loan with loan

  officer notations and comments;

- (iv) Requiring loan committee review and monitoring of the status of repayment and collection of overdue and maturing loans, as well as those loans which were classified "Substandard" or "DOUBTFUL" in the ROE, or any subsequent examination or visitation performed by the Division or FRB;
- (v) Requiring the establishment and maintenance of a loan grading system and internal loan watch list;
- (vi) Requiring a written plan to lessen the risk position in each line of credit identified as a problem credit on the Bank's internal loan watch list;
- (vii) Prohibiting the capitalization of interest or loan related expenses unless the board of directors provides, in writing, a detailed explanation of why said deviation is in the best interest of the Bank;
- (viii) Requiring that extensions of credit to any of the Bank's executive officers, directors, or principal shareholders, or to any related interest of such person, be thoroughly reviewed for compliance with all provisions of

Regulation 0;

- (ix) Requiring prior written approval by the Bank's
  board of directors for any extension of
  credit, renewal, or disbursement;
- Addressing concentrations of credit and diversification of risk, including goals for portfolio mix, establishment of limits within loan and other asset categories, and development of a tracking and monitoring system for the economic and financial condition of specific geographic locations, industries, and groups of borrowers;
- (xi) Requiring strict guidelines and review of outof-territory loans and which at a minimum,
  shall include complete credit documentation,
  approval by a majority of the board of
  directors prior to disbursement of funds, and
  a detailed written explanation of why such a
  loan is in the best interest of the Bank;

that the source of the valuations be identified and which require that such collateral valuations shall be completed prior to the disbursement of loan proceeds and be performed on a periodic basis over the term of the loan;

- (xiii) Establishing standards for the institution of collection efforts by the loan officer or legal counsel, and procedures to ensure timely recognition of loss through charge-off, where appropriate;
- (xiv) Establishing guidelines for timely recognition
   of loss through charge-off;
- (xv) Requiring that collateral appraisals be completed prior to the making of secured extensions of credit. In addition, periodic collateral valuations shall be performed for all secured "problem loans".
- (c) Within 30 days from the receipt of any comments from the Division, the board of directors shall approve the written loan policy and any subsequent modification thereto, which approvals shall be recorded in the minutes of a board of directors' meeting. Thereafter, the Bank shall implement and

follow the written loan policy and any subsequent modifications thereto.

# LOAN REVIEW AND GRADING SYSTEM

- 13. Within 60 days from the effective date of this ORDER, the Bank shall develop, adopt, implement, and adhere to comprehensive loan grading and review procedures. The procedures shall require that such loan grading and review will be performed by a qualified individual. The loan review shall at a miniumum:
- (a) Require periodic confirmation of the accuracy and completeness of the watch list and all risk grades assigned by the Bank's loan officers;
- (b) Identify loans or relationships that warrant special attention of management;
- (c) Identify violations of law, rules, or regulations and credit and collateral documentation exceptions and track corrective measures;
- (d) Review the bank's application of Financial Accounting Standards Board Accounting Standards Codification FASB ASC Subtopic 310-10 (which now supersedes prior FAS 114 guidelines); and
- (e) Identify loans not in conformance with the Bank's loan policy.

## PROFIT PLAN AND BUDGET

- 14. (a) Within <u>60</u> days from the effective date of this ORDER, the Bank shall adopt, implement, and adhere to a written profit plan and a realistic, comprehensive budget for all categories of income and expense for calendar year 2015. The plan required by this paragraph shall contain formal goals and strategies, consistent with sound banking practices, to reduce discretionary expenses and to improve the Bank's overall earnings, and shall contain a description of the operating assumptions that form the basis for major projected income and expense components.
- (b) At each monthly board meeting following completion of the profit plan and budget required by this paragraph, the Bank's board of directors shall evaluate the Bank's actual performance in relation to the plan and budget, record the results of the evaluation, and note any actions taken by the Bank in the minutes of the board of directors' meeting at which such evaluation is undertaken.
- (c) A written profit plan and budget shall be prepared for each calendar year for which this ORDER is in effect.
- (d) Copies of the plans and budgets required by this paragraph shall be submitted to the Division.

## STRATEGIC PLAN

- 15. (a) Within 60 days from the effective date of this ORDER, the Bank shall develop a comprehensive strategic plan. The plan required by this paragraph shall contain an assessment of the Bank's current financial condition and market area, incorporate the Bank's projected capital needs and its plans for maintaining adequate capital, and a description of the operating assumptions that form the basis for major projected income and expense components.
- (b) The Bank will submit the strategic plan to the Divsion for review and comment. After consideration of all such comments, the Bank shall approve the plan, which approval shall be recorded in the minutes of a board of directors' meeting. Thereafter, the Bank shall implement the plan.
- (c) The strategic plan required by this ORDER shall be revised 30 days prior to the end of each calendar year during which this ORDER is in effect. Thereafter, the Bank shall approve the revised plan, which approval shall be recorded in the minutes of a board of directors' meeting, and the Bank shall implement and adhere to the revised plan. Copies of the revised plan shall be submitted to the Division.

#### GROWTH PLAN

16. During the life of this ORDER, the Bank shall not increase its total assets during any consecutive three-month

period without providing, at least 30 days prior to its implementation, a growth plan to the Division. Such growth plan shall include the funding source to support the projected growth, as well as the anticipated use of funds. This growth plan shall not be implemented without the prior written consent of the Division. For the purpose of this paragraph, "total assets" shall be defined as in the Federal Financial Institutions Examination Council's Instructions for the Consolidated Reports of Condition and Income.

## LIQUIDITY

- 17. (a) From the effective date of this ORDER, Bank shall establish and maintain an account relationship with the FRB to exchange and settle payment transactions through a clearing account balance.
- (b) Within  $\underline{5}$  days from the effective date of this Order, the Bank shall have and thereafter retain a minimum liquidity position of not less than fifteen (15%) percent of Total Assets.

## CORRECTION OF VIOLATIONS

18. Within <u>60</u> days from the effective date of this ORDER, the Bank shall eliminate and/or correct all violations of law, rule, and regulations listed in the ROE, or at any subsequent Division or FRB examination or visitation.

# NOTIFICATION TO SHAREHOLDERS

19. Following the effective date of this ORDER, the Bank shall send to its shareholders a copy of this ORDER: (1) in conjunction with the Bank's next shareholder communication; or (2) in conjunction with its notice or proxy statement preceding the Bank's next shareholder meeting.

## PROGRESS REPORTS

20. Within 30 days from the end of each calendar quarter following the effective date of this ORDER, the Bank shall furnish to the Division written progress reports signed by each member of the Bank's board of directors, detailing the actions taken to secure compliance with the ORDER and the results thereof.

## CLOSING PARAGRAPHS

The effective date of this ORDER shall be upon issuance by the Division.

The provisions of this ORDER shall be binding upon the Bank and any successors and assigns thereof.

The provisions of this ORDER shall remain effective and enforceable except to the extent that, and until such time as, any provision has been modified, terminated, suspended, or set aside by the Division.

Pursuant to delegated authority.

Dated: September, 11, 2014.

Shella Saegh Heiretta
Acting Director
Division of Banking
Illinois Department of
Financial and Professional
Regulation